

Message Text

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ACTION IO-14

INFO OCT-01 AF-10 ARA-10 EA-10 EUR-12 NEA-10 ISO-00
ACDA-12 CIAE-00 DODE-00 PM-05 H-01 INR-10 L-03
NSAE-00 NSC-05 PA-01 SP-02 SS-15 ICA-11 /132 W
-----039889 152158Z /62

P 152144Z APR 78

FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC PRIORITY 0733

INFO AMEMBASSY BELGRADE

AMEMBASSY BONN

AMEMBASSY BRASILIA

AMEMBASSY BUENOS AIRES

AMEMBASSY CARACAS

AMEMBASSY COPENHAGEN

AMEMBASSY DAR ES SALAAM

AMEMBASSY DUBLIN

USMISSION GENEVA

AMEMBASSY GEORGETOWN

AMEMBASSY HELSINKI

AMEMBASSY ISLAMABAD

AMEMBASSY JAKARTA

AMEMBASSY LAGOS

AMEMBASSY LONDON

AMEMBASSY MEXICO

AMEMBASSY MOSCOW

AMEMBASSY NEW DELHI

AMEMBASSY OSLO

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY STOCKHOLM

AMEMBASSY TEHRAN

AMEMBASSY TOKYO

AMEMBASSY VIENNA

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E.O.11652: GDS

TAGS: PORG, MARR, UN

SUBJECT: CONSULTATIONS ON PROPOSALS ON PEACEKEEPING
AND THREATS TO THE PEACE

REF: STATE 091049

1. WE OF COURSE AGREE WITH THE SUBSTANCE OF DEPARTMENT'S RECOMMENDATIONS CONTAINED REFTEL BUT WE BELIEVE TACTICALLY OUR EFFORT MIGHT BE MORE PRODUCTIVE IF WE MOVE ON THE VARIOUS PROPOSALS ON A ONE-BY-ONE BASIS SO AS NOT TO OVERLOAD THE CIRCUITS.

2. WITH REGARD TO PROPOSALS RELATING TO PEACEKEEPING PREPAREDNESS, WE DO NOT BELIEVE US SUBMISSION OF THESE PROPOSALS BETWEEN NOW AND APRIL 30 SHOULD NECESSARILY DEPEND ON THE INITIAL REACTIONS OF OTHERS AND PARTICULARLY NOT THOSE OF THE USSR. WE SUGGEST DEPARTMENT PREPARE COMMENTS ASAP IN FORM OF GOVERNMENTAL RESPONSE TO GA RESOLUTION 32/106 ALONG LINES DESCRIBED PARAGRAPH 4 USUN'S 1330. WE THINK AT LEAST INITIAL DISCUSSION OF THESE MATTERS SHOULD BE UNDERTAKEN IN CONTEXT OF PEACEKEEPING COMMITTEE RATHER THAN SC. WE WOULD PLAN TO CONSULT WITH KEY ALLIES AND SUBSEQUENTLY USSR SAYING THAT WE INTEND TO SUBMIT SUCH COMMENTS AND WOULD BE INTERESTED IN WHAT REACTIONS THEY MIGHT HAVE. THIS WOULD ENABLE US TO BENEFIT FROM THINKING OF OTHERS AND IF IT SEEMED USEFUL ADJUST OUR PROPOSALS TO EMERGING TACTICAL REALITIES.

3. WE INCLINE TO THE VIEW THAT SPECIAL PEACEKEEPING FUND SHOULD NOT BE TAKEN UP AT SAME TIME AS OTHER PRACTICAL MEASURES AND WOULD HENCE URGE ITS DEFERRAL FOR CONFIDENTIAL

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TIME BEING.

4. WITH REGARD TO ENHANCING ROLE OF THE SC, WE SUGGEST THE VARIOUS POSSIBILITIES DISCUSSED DEPT'S 091049 BE APPROACHED ONE AT A TIME. WE BELIEVE PROPOSALS FOR GREATER USE OF INFORMAL CONSULTATIONS AND ENHANCED ACTIVITY BY THE SYG SHOULD BE TAKEN UP FIRST. IF WE ATTEMPT AT THE SAME TIME TO GET INTO QUESTION OF TREATING FACT-FINDING AS NOT SUBJECT TO THE VETO, WE ARE LIKELY TO SCARE THE SOVIETS AND QUITE POSSIBLY THE FRENCH AND EVEN THE UK INTO A MORE RIGID ATTITUDE TOWARD ANY AND ALL INNOVATIONS. WE WOULD CONSEQUENTLY DEFER THIS FOR THE TIME BEING.

5. WE NOTE ABSENCE IN STATE 091049 OF ROLE FOR SC MEMBERS THEMSELVES TO STIMULATE INFORMAL CONSULTATIONS OR CLOSED MEETINGS TO DISCUSS MATTERS. WE WOULD PLAN TO INCLUDE THIS IDEA IN OUR INFORMAL SOUNDINGS. WITH REGARD TO ACTIONS BY SYG WE SUGGEST FORMULATION "ANY MATTER WHICH MAY THREATEN MAINTENANCE OF INTERNATIONAL PEACE" SETS TOO HIGH A THRESHOLD AND SUGGEST FORMULATION ALONG FOLLOWING LINES: "ANY SITUATION THE

CONTINUATION OF WHICH COULD LEAD TO A THREAT, ETC."
WE AGREE THAT THE COUNCIL SHOULD DEAL WITH THESE
MATTERS IN A MORE STRUCTURED MANNER THAN MERELY AT THE
MONTHLY LUNCHESES. WE BELIEVE, HOWEVER, WE SHOULD BE
OPEN-MINDED ABOUT WHETHER THIS SHOULD BE DONE IN INFORMAL
CONSULTATIONS OR AT FORMAL BUT CLOSED MEETINGS OF
THE SC. WE NOTE, FOR EXAMPLE, THAT COUNCIL PRESUMABLY
WOULD BE OBLIGATED UNDER CHARTER ARTICLE 32 TO INVITE
PARTIES TO A DISPUTE TO PARTICIPATE IN DISCUSSIONS IN
A FORMAL SESSION. THIS REQUIREMENT DOES
NOT APPLY TO INFORMAL CONSULTATIONS. WE ALSO
ASSUME MOST SC MEMBERS WOULD SPEAK LESS CANDIDLY IF
THERE WERE A RECORD, EVEN CONFIDENTIAL, AS THERE IS

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IN CASE OF ANY FORMAL MEETING. INDEED WE WILL NEED
TO CONSIDER DURING CURRENT US PRESIDENCY DESIRABILITY
OF ENRICHING PROCESS ON AT LEAST ONE OR TWO MATTERS
SUCH AS REPORT BY AMB. YOUNG ON ONE OF HIS TRIPS TO
AFRICA. WE NOTE OUR VIEW IN THIS CONTEXT THAT THE
INFORMAL CONSULTATIONS ON SOUTHERN LEBANON
HAVE BEEN AN ENCOURAGING EXAMPLE OF SUBSTANTIVE
DISCUSSIONS IN THE INFORMAL CONSULTATIONS.

6. SUBJECT TO THE ABOVE COMMENTS AND IF
DEPARTMENT HAS NO PROBLEM WITH OUR TACTICAL SUGGESTIONS,
WE PLAN TO PROCEED ALONG THE LINES OF DEPARTMENT'S
091049. LEONARD

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